1	UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA		
2		Criminal No. 92-181-01	
3	UNITED STATES OF AMERICA, .		
	vs.	Washington, D.C. February 23, 1994	
4	DEBORAH GORE DEAN,	3:20 p.m.	
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6	Defendant		
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7	TRANSCRIPT OF PRESENTENCING HEARING		
8	BEFORE THE HONORABLE THOMAS F. HOGAN		
•	UNITED STATES DISTRICT JUDGE		
9	VOLUME II		
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11	APPEARANCES:		
12		E C. SWARTZ, ESQ.	
13	Offic	DIA FLYNN, ESQ. De of Independent Counsel	
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23	(Pages 69 - 102)		
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25	COMPUTERIZED TRANSCRIPTION OF STENOGRAPHIC NOTES		

## PROCEEDINGS

(Defendant present.)

THE CLERK: Criminal No. 92-181, United States of

America v. Deborah Gore Dean. We have Bruce Swartz and Claudia

Flynn for the government, Stephen Wehner for Ms. Dean.

THE COURT: All right, we're resuming the hearing we had for some time in length yesterday in the case of the presentencing hearing involving Deborah Gore Dean. Yesterday I had made certain rulings. Today I had received a motion for the Court to reconsider the obstruction of justice ruling. I'll address that today as well.

Also, I had asked the probation officer to look at the issue of fraud as being an analogous appropriate offense to consider, which I, the more I look at this, consider rather unique and unusual circumstances we have before us now because of the age of this case, of the activities originally in this case, some happened eight years ago or more, and the change of guidelines that occurred in the meantime and the nature of the offenses and the somewhat hybrid situation before the Court now because we have some that are covered by guidelines, some that aren't, and the ones covered by guidelines, the guidelines have changed, it does not make it a simple operation.

The Court has been presented with cases, I guess, from the Independent Counsel. One is, I'm not sure of the status of the case, but it says, "This disposition is not appropriate for

publication and may not be cited to or by courts of this Circuit except" by some local rule in the Ninth Circuit. I don't know what that means, but it's a case involving the Ninth Circuit, United States v. Harris, as to the amount of loss that could be calculated by the Court appropriately in its sentence, and a printed reported case, U.S. v. Sneed, F.Supp. case, 814 F.Supp. 964, District of Colorado 1993 case, again as to the dollar loss not fully capturing the harmfulness and seriousness of the conduct so the guidelines permit upper departure 2F1.1, comment n.9. 

There's another case, I'm not sure where it came from, Freedlander, United States v. Freedlander. Is that also from Independent Counsel?

MR. SWARTZ: Yes.

THE COURT: All right. I appreciate the help.

October 26, 1993, Eastern District of Virginia, Richmond

Division. Mr. Freedlander was acting pro se from Lompoc,

California, I suppose serving his sentence. He had a 73-count

conviction of conspiracy and fraud of various types.

He received a sentence when the guidelines came into effect, he apparently had counts that spanned the pre- and post-guidelines, he had a nine-year sentence. All remaining pre-guideline counts received a suspended sentence of five years probation and \$70 million in restitution. The 1987 guidelines were applied because it was an older, apparently it happened

All right, when the court actually relied upon the later guideline note but held that that was not error, it wasn't an ex post facto application of it, that he was using that for a commentary for assistance in determining an appropriate sentence. All right, I appreciate those additions.

Let me ask you a question at the beginning of this hearing today: Did Mr. Hunt's materials get to anyone? They got to both counsel?

MR. SWARTZ: Yes.

THE COURT: I've seen his supplemental filing, and I'm going make that part of the presentence report by Mr. Greg Hunt, approved by Mr. Meczkowski, supervising probation officer. My copy starts with page 2, but I just think it was reversed for some reason, but anyway, it starts with the heading of February 23, '94, Memorandum to the Court, and he recalculated the guidelines using 2F1.1, fraud and deceipt, 1990 edition, and went through his figures on that, the base figure being 6, and then increased by the various factors that he suggested.

All right, let's try to come around to this and resolve this if we can now. The Court had made certain rulings yesterday, and today it wants to decide the guidelines that are

in effect as to the sentence that will be applied in the case, whether 1990 or the more recent version of the guidelines; two, revisit the obstruction of justice as to Mr. Mitchell at least; and three, the appropriate category we go into, gratuity guideline, conflict of interest guideline, or fraud guideline, as suggested by the Court.

Do any of the cases, Ms. Flynn, you've just submitted to me on the, just given to me affect the ex post facto issue?

Is there anything new on that?

MS. FLYNN: Your Honor, <u>Freedlander</u> addresses the expost facto issue. In <u>Freedlander</u>, the court used the 1987 version of the guidelines but then turned under 2F1.1 to the provision in the application notes that suggests that an upper departure is appropriate if the loss isn't adequately reflected by the guidelines or the seriousness of the crime isn't adequately reflected, and in deciding to assess a four-point enhancement on the defendant for the loss of confidence in a financial institution, the court looked to later amendments to the guidelines in which such a four-point enhancement is a specific --

THE COURT: Sure.

MS. FLYNN: -- specific offense characteristic.

And the court did that in determining that this was the measure of an upward departure that would be appropriate. So under --

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THE COURT: Well, he didn't go to the new guideline specifically. He just went to the commentary to determine what would be appropriate.

MS. FLYNN: That's correct. Now under our argument, you can go to the new guidelines, the conspiracy to defraud the United States guideline, for guidance in determining under the fraud, the 2F1.1 guideline, what should be an appropriate sentence, because it's the government's position that the calculations that the Probation Office did don't adequately reflect the seriousness of the crime.

THE COURT: I see.

MS. FLYNN: So for example -- well, let me back up a little bit. As an initial matter, the government's position is that the Probation Office errs in failing to assess any number for loss.

The two cases that we've submitted to you, <u>Sneed</u> and <u>Harris</u>, both involve circumstances in which the court looked to some alternative computation for assessing loss. In <u>Sneed</u>, it was the anticipated gain by the defendants who negotiated in a sting operation to receive certain amounts of money from the government in connection with a bank loan. The court looked at the anticipated gain as being the fairest measure of what the loss was to cover the kind of harm that the defendant's conduct caused.

In <u>Harris</u>, likewise, the court looked at the gain to

the defendant. In that case, the defendant stole some credit cards and then sold -- without having used them, sold them to another individual, again who didn't use them, and received \$2,400 for the credit cards. The court looked at that amount of money, the \$2,400, which was solely the gain to the defendant, because there was no loss there at all in terms of monetary value, as the, quote-unquote, loss for guidelines purposes in assessing the increase under 2F1.1.

So our position, our first position is that the Court can look here in this case to the amounts of money that the defendant and her co-conspirators received from the consulting payments, etc., as a result of their manipulation of the Mod Rehab program in determining what is the loss, because probation recognizes there was harm that was done in this case, and so not to assess some kind of dollar value seems a bit anomalous.

THE COURT: Let me ask you because this is perhaps within the purview of the HUD Independent Counsel's Office but maybe other attorneys, have there been HUD cases where people improperly who inflated financial statements or appraisals of buildings obtained HUD loans or through improper methods obtained HUD financing and then were convicted and sentenced and the courts did not look at the value of that mortgage or the value of that refinancing, whatever was gained, as the loss figure? Do you know if that's true?

And I have in my mind a couple of judges here have

sentenced but they did not include the value of the illegally obtained financing or something which, where payments were being made, there was no defaults or anything like that, but sort of like this case, where things were gotten improperly, but what was gotten was appropriate, if that's the way to say it.

Do you follow what I mean? I don't know if there's any history of that or not. I have heard that, but I've never seen a case on that, but I have heard that happened.

I asked the probation officer, frankly, to find that. He did not. He told me that he had understood that that was what had happened previously. He thought it was through the U.S. Attorney's Office, though, and not through the Independent Counsel's Office, where judges had ruled that there was no loss there, where there was improperly gained mortgages, for instance, where the mortgage was being paid, the security was valid, it was just granted improperly, and that they did not calculate that in the loss column, but I did not get any evidence of that actually happening. It was perhaps hearsay.

MS. FLYNN: Your Honor, I think we would have to check. Nothing springs to mind immediately, and because of the limitations of our mandate, it may not be something that we would be handling, but it's analogous to a circumstance where somebody applies for a bank loan and makes the -- does it on fraudulent grounds and yet still makes the payments.

THE COURT: Right.

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I think in that kind of circumstances, MS. FLYNN: there's still a need to assess some kind of monetary value on the loss.

So our argument would be that --

THE COURT: What is a loss to? Does a loss have to be to the institution involved, or do you try to look at monetary If the money the co-conspirators gained -- these large sums of money for these phone calls and few meetings did not come directly out of HUD apparently. I mean, they came from the developers' pockets, from their profits they would have made from these deals. Is that any bar to considering what that monies as part of the loss I should calculate?

MS. FLYNN: Well, Your Honor, it's true that HUD didn't pay the money, but there's a -- that assumes that, that dollars come from separate pots and that money isn't fungible and that to the extent that HUD is enabling the developers to put money into a project to make that project viable, to the extent that that developer has another pot of money that it can spend to get that, then it doesn't put that money into the project.

So I think that there, there is much more of a connection between the amounts of money that the consultants received and the, quote-unquote, loss even though it didn't technically come out of HUD's pot.

THE COURT: All right, thank you.

MS. FLYNN: In addition to which the government -- I'm

2 sorry.

THE COURT: I just wanted to ask my clerk about a case I thought he had brought out.

All right, thank you. I'm sorry.

MS. FLYNN: That's okay, Judge. The other thing is that 2C1.7, which I think the Court can look to for guidance, measures the harm and the seriousness of the crime alternatively either in terms of the loss sustained or the gain to the defendant and others acting in connection with the defendant. So that would be another reason why we think that, that gain could be an appropriate measure for enhancing the sentence in this case.

One of the application notes to section 2F1.1, I think it's application note 8, in fact acknowledges that in certain circumstances, gain is an alternative measure of harm. The application note specifically discusses securities fraud cases in which the market is improperly manipulated by securities fraud perpetrators, and the application note, interestingly, says that in most circumstances, the gain to those manipulators will understate the loss, but it doesn't suggest that simply because the loss would be greater, that measuring the loss in terms of the gain to the manipulators would not -- would be improper. In fact, it suggests that it is an alternative.

And finally, all of these really are, are simply

proxies to, to address what, what the application notes to 2F1.1 discuss as a measure of the seriousness of the crime. Whether it is a traditional out-of-pocket loss or it's some other measurement of harm, it all acknowledges the seriousness of the crime, and in this circumstance, I think that the, the gain to the defendant and, and her co-conspirators is an adequate and appropriate measure of the seriousness of the crimes for which she was convicted.

THE COURT: All right, let me just talk to Mr. Wehner for a minute and get back to a couple of issues, and then I want to move ahead on this.

All right, Mr. Wehner --

MR. WEHNER: Yes, sir.

THE COURT: -- yesterday I believe you took the position that the guideline that should apply should not be the fraud guideline under the 1990 guidelines. Am I correct in that?

MR. WEHNER: I think it's, well, it's a multi-step position, Your Honor, if I could step back for a minute and state it more clearly.

THE COURT: All right.

MR. WEHNER: The fraud guideline clearly from anything other than 1990 cannot be applied due to ex post facto considerations. That's the first position, that you have to apply the 1990 guidelines.

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There are three possible applications from the 1990 guidelines: gratuity, conflict of interest --

THE COURT: Right.

MR. WEHNER: -- and I overnight took a closer look at the fraud guideline, and frankly, a strong case can be made that that is an appropriate guideline in this case.

I think that it is consistent with an analysis of the case in the sense that, to use the Independent Counsel's phrase in terms of the ex post facto analysis, the base level is essentially the same. 6, 6, and 6 are the base levels you're dealing with.

THE COURT: All right.

MR. WEHNER: So to the extent I stated yesterday, and I believe I did, that the fraud guideline, I think my words were a poor third, I think that they are equally applicable or could be made equally applicable, depending on which one, frankly, the Court feels most clearly --

THE COURT: If the Court feels the fraud quidelines are applicable, where do you go with this loss issue then as to the amount of loss, being those monies, one measure of that is the monies made by the consultants that they would not have made other than, at least the government has alleged and the jury has accepted, the conspiracy existing of Ms. Dean and the co-conspirators in counts 1 and 2?

> I think you go three places with that, MR. WEHNER:

Judge. The first place you go is, is under the guidelines, the
term "loss" means loss. It means palpable loss. And this Court
found throughout the trial even before the sentencing issue was
before the Court that there was no loss to the government. The
reason there was no loss to the government was because these
funds were used to benefit the very people they were intended to
benefit, so there was no loss in terms of the sentencing
guidelines.

No. 2, the Independent Counsel pled this case specifically in terms of the gains to Ms. Dean, not the gains to co-conspirators. In other words, if there is a loss in terms of calculating a gain to someone, you cannot tag Ms. Dean with the consulting fees that clearly the evidence is absolutely clear she did not receive any of those funds.

They are not a gain to her, nor were they a loss to the federal government, going down the second track, because the evidence was also clear that none of those -- that those dollars all came out of the developers' profits. They did not come from HUD monies.

THE COURT: Then if the amount of loss does not fully capture the seriousness of the conduct, there could be an upward departure, I take it --

MR. WEHNER: Yes, sir.

THE COURT: -- if I can't calculate the loss from the gain to the co-conspirators?

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Yes, sir. I would argue strenuously that MR. WEHNER: you should not, but I think that in all fairness, that that is where that factor is to be considered.

THE COURT: All right.

MR. WEHNER: Because I don't think you can fairly calculate the loss as being attributable to Ms. Dean within the parameters of the guidelines themselves, and you may come to the conclusion that it understates the seriousness of the offense. The guidelines clearly contemplate that you could come to that conclusion and then make an enhancement. I would argue that it's inapplicable, but clearly you have the authority to do it.

THE COURT: All right, thank you. I'm going to make a couple of rulings at this time, and then we'll reach other issues we have pending. The first before the Court is as to the appropriate year of guidelines that applies. As I said, because it's rather, I think this case is sui generis, I don't think it will exist again this way, but whether to apply the 1990 guidelines or the more recent guidelines in effect after '91 is before the Court and whether it would be an ex post facto application of the new guideline.

Recognizing that the new guideline, which is 2C1.7, seems to read to the Court as could be argued would be an appropriate description of counts 1 and 2 which the defendant was convicted, under the earlier guidelines, it could be arguably either a conflict of interest, could be the fraud

guidelines, or it could be gratuity guidelines.

The probation officer recommended the gratuity guidelines. I believe they should apply in 1990 guidelines. The defendant, I believe, argued for the conflict of interest guidelines, and as I said, the government originally, I think, argued conflict of interest or the new guidelines would apply -- not conflict -- of gratuities with the increase that would come into it for a high government official or the new guideline would apply.

It's clear to the Court either if the fraud guideline is the most analogous or the conflict of interest guideline or the gratuity guideline of 1990, they all have a base level of 6 you start with. The new guideline after 1991, 2C1.7 starts with a 10 base level, which is higher than the base levels for the other guidelines in 1990.

This would seem to the Court to cause a concern with the ex post facto considerations as set forth in the case law, United States v. Molina, 952 F.2d 514, at 522, D.C. Circuit 1992 case, where a defendant would normally be sentenced under the guidelines in effect on the date of sentencing, but where an amendment increases the punishment previously imposed under the guidelines, the ex post facto clause prohibits the application of the amendment to crimes committed prior to the effective date of the amendment, and where this section does not take effect until November 1, 1991, with a base level of 10 in cases of

fraud involving deprivation of the intangible right to honest services of public officials, which as I said, seems to fit this position we are in here, the situation we're in here, it has a greater base under the old guidelines, I cannot see therefore it could be applied legally to Ms. Dean even though it is in description closer in context of the offenses of which she's been convicted in counts 1 and 2 than the earlier guidelines. Therefore, I'm going to apply the 1990 guidelines.

As to the 1990 guideline that would be most appropriate, what we have here is a rather interesting situation with the guideline. The 371 conspiracies are governed under 1990 guidelines by 2X1.1. That provides the base offense level for a 371 conspiracy conviction should be the base offense level for the object offense. There is no specified base level for the crime of defrauding the United States as charged in counts 1 and 2 in this indictment.

So when the defendant was convicted of conspiring to defraud the United States, the object offense is not obvious to which I would refer normally to determine the appropriate base offense. Here the only statutory violation was a section 1001 violation of Title 18.

The probation officer recommended, and we give strong, at least I think most courts give strong presumption to the probation officer as the expert in these areas, classifying the underlying offense as gratuity offenses under 201(c)(1) of Title

18, count 4 that was charged.

Counts 1 and 2 don't charge the conspiracy related tp receiving gratuities, but to defraud the United States, and it seems to me the gratuities in those two counts are really incidental, cup and saucer, whatever. They were not the real objects of the conspiracy, and that wasn't the object, I think, of conspiracy that Independent Counsel sought to prove.

I think, in fact, the correspondence to the Probation Office from the Independent Counsel points out fairly well their theory was not only to funnel rehab projects to particular developers, but to deprive the government of her honest services, to defraud the government of her loyalty, and that the gratuities to herself or her family were really byproducts of the conspiracy and gave some reason for her participation to some extent and to violate 1001 as set forth in the indictment.

So to find an analogous defense in the absence of a specific object offense, section 2X5.1 directs the Court to apply the most analogous offense guideline, and if there is not one, I can apply Title 18 U.S.C. 3553(b), but I do believe that there is some analogous offense the Court can go to.

Some of those we considered were the offenses involving public officials, and that would be the gratuity offenses and conflict of interest offenses. And then the government had argued in support of gratuity and the defendant in conflict of interest, I can understand how they went to those

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offenses and as to where they would be coming from, but if you look at 2F1.1, fraud, as analogous, and I believe it is for the following reasons, and this will be the ruling of the Court:

One, she was convicted of conspiracy to defraud the United States, according to the indictment. The object of the offense was a fraudulent and deceitful activity.

The primary object of the offense, at least as

Ms. Dean was concerned, was non-monetary, but really I think is

argued by the Independent Counsel at various times of one that

caused harm to the institution, a loss of confidence in the

public in an important institution, and application note 9

certainly provides an upward departure may be warranted where

fraud does not cause a significant dollar loss, at least one

that may not be recoverable or quantifiable in the context of a

particular case.

And by analogy, going to the new guideline provision as according to the case that the, the <u>Freedlander</u> case referred to in the Eastern District of Virginia the government just supplied to me, 2C1.1 addresses this type of conspiracy and refers to fraud and deceit and seems to consider the factors where you have a high public official engaged in fraud, where it's difficult to quantify the monetary loss.

The only specified statutory violation charged as an object of this offense was the 1001 loss, and therefore 2F1.1 is the appropriate guideline for that offense. It seems to me

The probation officer in the presentence report, well, it's a 58-page report, but the probation officer in the presentence report noted, one, that he was concerned about the ex post facto application and, under the case cited by the Court already, indicated that he would have to apply the 1990 quidelines.

I have disagreed with the probation officer in that he thought the gratuity section should apply. That was his page 32 is where he did the offense level computation, where he used the 1990 edition of the guidelines manual and suggested that the 1990 guidelines apply or there would be an expost facto consideration. He also referred to certain cases as to why that should apply.

The fraud guidelines, according to the Court's rationale, being the more appropriate provision to apply, since it's the most analogous offense under the guidelines or he could find the specified object of the offense was the 1001 violation, but I think reality is simply the most analogous, because

essentially that's what Ms. Dean is charged with in counts 1 and 2 is defrauding the government, would mean the Court would have to apply 2F1.1 of the 1990 guidelines. That would have a base offense level of 6, and then consideration would be given to upward departures as appropriate.

I've already ruled on the minimal planning, and I'm going to hear the reconsideration of the obstruction of justice, and I can consider the appropriate departure upward because of the harm for the institution and comparing the new guideline as to the concerns that could be raised with this type of offense. Under comment 9 of the fraud guideline, the reference is made to an eight-level increase warranted for high government officials under 2C1.2(b)(2)(B).

So for the purposes of the sentencing, the Court is going to apply the fraud guideline in existence in 1990 and then will discuss the additions to the base level of 6. The probation officer has now recommended a two-point increase for more than minimal planning, which I have already ruled is appropriate. As to the adjustment for abuse of public trust, that's warranted. That may be, however, encapsulated in the, some type of increase as to the suggested eight-level increase or some type of increase that could be possible under note 9 with reference to the new guideline.

The obstruction of justice, I'll hear now as to whether that should be changed from the Court's ruling. I was

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given by the defendant a copy of her testimony in part as to her reference to Mr. Mitchell and whether or not the reference she didn't know him well until after she left HUD was sufficient to base an obstruction of justice finding, when she made other reference to him, indicating she was close to him, etc. want to consider that at this time.

I'd like to hear from, is it Ms. Flynn who's going to take that?

> MS. FLYNN: Yes.

THE COURT: Okay. Have you had a chance to review Mr. Wehner's memo with the attached documentation?

MS. FLYNN: Yes, Your Honor.

THE COURT: Had I misread that when I gave my ruling and the probation officer misread it as to the import of that obstruction of justice? I'm referring to page 13 of the presentence report, paragraph 41, where she testified, he said, falsely in regard to the relationship with Mr. Mitchell, that she didn't know he was being paid, that she -- well, Al Cain I'm not worried about, I already ruled on that -- that she testified that she did not know Mr. Mitchell very well prior to leaving HUD, but then she had admitted to the writer, that is, to the probation officer, that she had known him since she was a teenager and that he was a friend of the family.

I think the guidelines on obstruction of justice as to the testimony indicate I have to consider the defendant's

MS. FLYNN: Yes, that's right.

THE COURT: Does that change the equation I use then by supplying this additional information about where she admitted to certain things in her testimony about her relationship with Mr. Mitchell?

MS. FLYNN: No, Your Honor, I don't think so. While the defendant did acknowledge that she knew John Mitchell, that he was a friend of the family, that she was close to him at certain periods of time, what she was attempting to do by denying that she was close to him until after she left HUD was again to distance herself from him at the very point in time when the relationship with him was most inappropriate in terms of what her job was at, at HUD.

She -- you know, it was part of a larger pattern of, of trying to hold for as long as she could at arm's length those individuals with whom she was conspiring until circumstances presented themselves that she couldn't deny. She couldn't deny that she knew John Mitchell. It was well established that he was a very close, he had a very close relationship with her mother and that she had known him for a long time.

But the point that she was trying to convince the jury of was that during the point in time when he was making money off of, as a consultant on Mod Rehab projects, she really wasn't that close, that she was more than an arm's length away from

Likewise, as other examples of this, she, she testified in connection with questions about Colonel Brennan, who as Your Honor will recall was Mr. Mitchell's partner at Global Research, she testified when asked about Mr. Brennan that she never had a very good understanding of if Mr. Brennan worked for John, with John: "I never really understood exactly how it worked." She said, you know, at another point that she didn't know if they were partners. If there was a salary, she didn't know. She never saw them working on anything together. She didn't know.

Now as Your Honor knows, she worked there for a period of time. She was very close to John Mitchell. She certainly had at least one if not more meetings with Colonel Brennan. And again, it's a way to try to convince the jury that there wasn't this relationship and this connection during the very point in time when she was making decisions on Mod Rehab.

So for that reason, Your Honor, the government believes that your, your decision was appropriate, that you can look at, even looking at the testimony in the light most favorable to her, you can look at it as a whole as to what, in fact, was happening here, and it's the position of the government that that's, in fact, what she was trying to do by denying that she was close to him until after she left HUD.

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THE COURT: All right. I'm just looking at a summary of the situation as put forth by the Independent Counsel letter of January 18 to Mr. Hunt on obstruction of justice, just at least to the part that goes to Mr. Mitchell. All right, thank you.

Mr. Wehner, what about this matter on the cross examination of Mr. Mitchell, where she answered she didn't know him very well prior to leaving HUD, which was obviously not true?

MR. WEHNER: Your Honor, I think that the interpretation put on that statement by the Independent Counsel is fair if you take it in the light most favorable to the Independent Counsel as opposed to the light most favorable to Ms. Dean. The Independent Counsel would have you believe that Ms. Dean attempted to say during her testimony that she wasn't that close to John Mitchell when she was at HUD and that that was the fair import and the fair inference that should be drawn from the testimony.

If you look specifically at the testimony, in 1983, when she was at HUD, Ms. Dean acknowledges writing to John Mitchell as "Dear Dad" or "Daddy." This is when she was at HUD. And she acknowledges in her testimony, I've given Your Honor the exact transcripts of that testimony, she acknowledges signing such letters "Love, Deborah" or "Love, D."

When she was at HUD, she also testifies -- and I found

And then, Your Honor, most explicitly and what clearly demonstrates that, taken in the light most favorable to

Ms. Dean, she was not lying or obstructing justice about her relationship with John Mitchell, was the direct question by

Mr. O'Neill, the transcript page 2960: "Is it fair to say that you were close to John Mitchell?

"Answer: Yes."

Now, Judge, that type of -- it doesn't get any better than that in terms of acknowledging the precise relationship that the Independent Counsel was trying to prove. When you contrast that type of testimony with her response to a question about these lunches that she had when she worked at HUD and the number of times she had lunch with John Mitchell, which is truly what the question was looking to, I think it falls clearly into that category of questions, where taken in the light most favorable to Ms. Dean, you cannot infer the negative, that she was attempting to cover up the relationship.

It is much more likely, Your Honor, logically and given Your Honor's experience in hearing many, many witnesses

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my brother and I.

testify, that Ms. Dean was referring more to the number of times she saw John Mitchell for lunch, the time she spent alone with him, and frankly, Judge, the maturation of their relationship.

She'd known John Mitchell admittedly on the witness stand from the time before she went to HUD.

She could hardly intend to say, "I wasn't that close to John Mitchell when I was at HUD," when she had previously testified and intended to mislead the jury by saying she wasn't close to John Mitchell when she called him a mentor and had written him "Dear Daddy" letters and signed letters "Love, Deborah" and testified that he'd gotten her, helped her get her job at the Department of Energy.

That's not intentional obstruction of justice, Your Honor. It may be confusion, it may be inaccurate, it may be a mistake, but if you look at the different testimony in context, I do not believe that Your Honor can reasonably rule that it rises to the level of an obstruction.

Finally, Your Honor, for the last perhaps point that she was not intending to obstruct justice is when she had a full discussion about that issue with the probation officer, and Your Honor has in front of you the statement she made regarding her relationship with John Mitchell, and I believe the probation officer stated accurately she freely acknowledged what that relationship was and the length of that relationship, and that is not inconsistent with the thrust of her testimony at trial.

It is inconsistent with one small sentence of testimony given in response to a nondirect question which she was otherwise asked and answered directly when she was asked what the relationship was that was picked out in terms of picking out a snippet of her testimony during approximately, what, three-and-a-half days on cross examination, and taken in the light most favorable to Ms. Dean, it was not obstruction.

obstruction under 3C1.1. Application note 1 indicates, "In applying this provision, the defendant's testimony and statements should be evaluated in a light most favorable to the defendant." I'm looking at the '90 guideline statements.

Application note 2 says, "Although the conduct to which this enhancement applies is not subject to precise definition, comparison of the examples set forth in application notes 3 and 4 shall assist the court in determining whether application of this enhancement is warranted in a particular case." And I've gone through those examples.

The probation officer did not put forth to the Court, and perhaps because of the time frame when the guidelines applied, that much of the evidence asserted by the Independent Counsel in their letter of January 18 to the probation officer as obstruction of justice regarding her testimony at trial, not only the Kitchin loan, which is another count, but as to other matters besides Agent Cain, but as to other matters, her

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relationship to other individuals and her statements to the probation officer of what her knowledge was of these areas and 2 how she's misled the probation officer, and he did not make his 3 findings on those areas but only on the Louis Kitchin loan and on her relationship to Mr. Mitchell, and those are the two that he relied upon.

Earlier he knocked out the one about the Kitchin loan, and now we're considering, reconsidering the one about Mr. Mitchell, and I had made that ruling based on my recollection it was very clear it was correct as to she said that she was not that close to Mr. Mitchell until after she left HUD, and my recollection was that was totally contrary to the evidence, and I felt that was warranted.

Counsel has pointed out to me she made other statements in the same time frame she was testifying over, I think, six to eight days on the stand acknowledging her closeness to Mr. Mitchell, although I'm sure the import of her statement that she gave to that one answer was to try to distance herself from him while she was at HUD, because that was what she was accused of doing wrong, being involved with him while she was at HUD along with Mr. Nunn and the others.

The Court has got to be guided by the guidelines, and it is concerned that I think the defendant's whole approach to this situation has sometimes not been in accordance with reality But as to this one issue, I am convinced as to what occurred.

Taking that out of context, it seems misleading, and obstruction of justice, putting it in context with all the other answers, I can't find that, so I'm going to strike the finding I made yesterday and omit any increase for obstruction of justice.

The final ruling of the Court is going to be as follows to the guidelines that apply therefore for the reasons I've given -- and this bench opinion will be the opinion of the Court; there will not be a written opinion. I'm going to summarize where we came from from yesterday through today so it's clear for the record where we are.

One, the sentencing guidelines apply to counts 1 and 2, not to counts 3 and 4. I did not accept the government's theory of continuation of the conspiracy by the continued rehab payments and for 15-year periods these contracts were in existence, which would mean the government could still charge offenses and could still have sentences based upon whatever offenses occurred in the past for several more years. I don't

And I found that by using a preponderant standard that certain payments under counts 1, Louie Nunn from Martinez, and count 2, the payments to Sankin, and find them sufficiently tied into the conspiracy, that they were necessary and natural consequences in furtherance of the conspiracy.

Secondly, under the ex post facto clause, I believe it prohibits under the case law in this circuit the application of the new guideline, which does seem to the Court more akin to the offenses for which Ms. Dean has been convicted, that is, 2C1.7, being barred by the application of the ex post facto law, and therefore I have to apply the 1990 guidelines.

Thirdly, the 1990 guidelines, there is no specific offense unless you consider section 1001 of Title 18, and therefore going to the next most analogous offense, it seems to the Court that it would not be the gratuity, it would not be the conflict of interest, but rather would be the fraud guidelines that should apply based upon the nature of the offense, the evidence and, as I said, the government's own submissions in this case all point towards that's the nature of the offense.

The government in its letter to the probation officer setting forth the nature of the offense says, "The government

This case does not involve simply a series of gratuities or a conflict of interest. It involves a corruption of a critical government program that cause loss or actions precisely the type that cause loss of public confidence in government, and therefore accordingly, in the Court's view, that here they are talking about fraud as the appropriate guideline at this point.

That being the analogous offense, the guideline of 2F1.1 of 1990 will apply, with a 6 base.

The offense computation would be a base level of 6; that is, it's a criminal category history of I, no prior offenses, and a base level of 6. Specific offense characteristic, more than minimal planning, two-point increase under 2F1.1(b)(2)(A).

Adjustment for role in the offense, she abused a position of public trust in a manner that significantly facilitated the commission and concealment of the offense, two-level increase under guideline 3B1.3. No obstruction of justice is available anymore. That is a base offense level, or

a total offense level before any adjustments upward would be 10.

However, the Court believes, according to the comment of 2F1.1, note 9, where the amount of loss does not fully capture the harmfulness and seriousness of the conduct, an upward departure may be warranted.

I am not using the loss provisions specifically set forth in 2F1.1 for the following reasons: One, in looking at the definition of what a loss is and in looking at the definitions set forth as to the values therein, there is no loss directly to HUD.

Two, I do not see how we can quantify the amount of loss by claiming whatever was allegedly made by the consultants as a result of these deals that they were engaged in. It was agreed and I believe the jury was instructed that the awards that were made in themselves were appropriate awards of these contracts, and that does not mean about the improper influence in getting them, but they were all qualified developers who met all the criteria for such awards. There was no fraud in that instance, no illegally getting funds, no bribery or siphoning off or somehow improper or unqualified applicants receiving these awards. There's no allegation the monies were pocketed, nothing was billed -- or nothing was rehabbed, whatever it be.

There's no direct, it seems to the Court, quantifiable loss, and going through the definition of loss as set forth in

the provision under 2F1, I agree with the Probation Office that there was no actual monetary loss set forth that I could recapture in this case unless I looked only at the monies allegedly Ms. Dean received as gratuities, which would have it a very low category and would not make any significant difference.

But the Court is going to consider an appropriate upward departure and will consider what departure would be appropriate at the time of sentencing based upon factors to be advanced by the parties, whether an eight-level increase using as an analogy the new guideline of 2C1.7, fraud involving deprivation of the intangible right to the honest services of public officials; conspiracy to defraud by interference with government functions, which is very close to the issues as set forth in this case, is that an appropriate eight-level increase or some other lesser increase. Probation indicates that any such increase would be minus then the two-level increase for abuse of trust that would be subsumed in that.

So that will be the ruling of the Court as to the appropriate guidelines it will apply in this case, and at the sentencing, I'll listen to the parties as to an appropriate sentence to be imposed and the terms of that guideline as to the upward departure that should be imposed, if any, and as to then the amount of time that should be assessed under the guideline that will apply for Ms. Dean to serve.

I take it, also, at that point the government would be